

# National Youth Employment Body

*Strengthening pathways to skilled entry level work  
for young people*

System design workshop discussion paper – Care sector

Monday August 16th 2021

We acknowledge the Wurrundjeri people of the Kulin nation, the traditional owners of the land on which this document was produced. We respect and honour Aboriginal and Torres Strait Islander Elders past, present and future. We acknowledge the stories, traditions and living cultures of Aboriginal and Torres Strait Islander peoples on this land and commit to building a brighter future together.



# Contents

1. **The mission**
2. **Introduction**
3. **Systemic change and the National Youth Employment Body**
4. **What are the National Youth Employment Body (NYEB) system design workshops?**
5. **Workshop objectives**
6. **Themes for discussion**
  - i. Careers
  - ii. Training products and pathways
  - iii. Workplace exploration
  - iv. Transferrable skills
7. **The systems pathway**
8. **Consultation participants**
9. **Consultation outcomes**
10. **Context**
11. **Policy reform trajectories**

This discussion paper has been prepared by:

- Youth Opportunity team (Research and Policy Centre); and
- Youth Transitions team (Community Programs)

If you have any questions please contact:

Kira Clarke, Senior Research Fellow | [kira.clarke@bsl.org.au](mailto:kira.clarke@bsl.org.au)

Elle McLachlan, Manager NYEB | [elle.mclachlan@bsl.org.au](mailto:elle.mclachlan@bsl.org.au)

Lisa Audsley, Senior Policy Advisor | [lisa.Audsley@bsl.org.au](mailto:lisa.Audsley@bsl.org.au)

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## The mission

***To enable young people to build their capabilities for achieving a sustainable livelihood and to meet local workforce needs***

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## Introduction

The **National Youth Employment Body (NYEB) system design workshops** are a unique opportunity for stakeholders within the youth employment ecosystem of employers, industry, training and career systems to work together on a shared ambition to address youth unemployment.

Our approach to developing the workshops is grounded in BSL's "**systemic change**" model for progressing reform. The model aims to design and implement better systems over time through coordinated streams of effort. The methodology draws on over a decade of continuous learning from BSL's practice and research efforts across a range of policy areas and continues to be refined and tested.

Our starting principle is an '**Advantaged Thinking**' approach to working with young people. It is a shift away from deficit, disadvantaged or problem-saturated thinking and is focused on identifying, developing and, most importantly, investing in the skills, capabilities and assets of young people so they can establish sustainable livelihoods beyond the service system.

We aim to facilitate a **solutions and opportunities focused** conversation that looks beyond the structural barriers and limitations of the existing systems.

*"To change the system you need to show that something else works" (Industry)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



# Systemic Change and the National Youth Employment Body

## What is the National Youth Employment Body (NYEB)?

An enabling organisation providing facilitative leadership with a coalition of people and organisations invested in driving solutions for youth employment. It advances local to national practice and policy responses that meet build the capabilities of young people and meet the needs of industry/employers alike in local communities.

## What is the ambition of the NYEB?

- Aligning supply and demand side issues to youth unemployment.
- Policy reform of labour market, skills and vocational education tailored to local community needs and aspirations.
- Drive a coordinated and coherent national approach to youth employment.
- Harness community effort and resources to drive local employment solutions.
- Develop evidence and measures to demonstrate effective local to national solutions to youth unemployment.

## What systemic problem is the NYEB seeking to address?

Persistently high youth unemployment and underemployment and systems that are unable or unfit to shift the dial due to:

- Changing labour market and a skills system that is not equipped to prepare young people or employers for current or future employment.
- Marketised, competitive employment service system focused on fixed, short term outcomes and jobseeker compliance, over a person's interests and capabilities.
- Fragmented investment and expertise across sectors and levels of government.
- Disconnect between evidence on what works in youth employment and policies and programs.
- Misalignment between skills, employment and young people's aspirations.

## What systemic change tools and levers does the NYEB use?

- Multi-stakeholder youth employment governance structures that drive and enable young people equitable access to decent work
- Community capacity building activities designed to facilitate co-production of youth employment solutions in local communities
- Advancing research field in systemic change methodology to address youth unemployment, through building data and evidence base
- An accessible national youth employment knowledge platform

*“Good solutions are out there, but the risk is the investment and finding people who are willing to run with the concept” (Training)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



# What are the National Youth Employment Body (NYEB) system design workshops: The journey

## Entry to Care Skills Trial

Nov 2020-April 2021  
Phase 1 piloting of the NYEB  
*Skilled Entry to Work Model*

## System design workshops

Aug-Sept 2021  
Three workshops with thought leaders across the careers, training & employment service systems across the agriculture & horticulture, transport & logistics, and care sectors.

## System change policy agenda

October 2021-onwards  
To be informed from the outcomes of the system design process, and pursued through avenues including the NYEB Cross Government Community of Interest

## Phase 2 pilots

October 2021-onwards  
Implementation in NYEB regions of next phase of *Skilled Entry to Work Model* pilots in the three industry sectors



**BSL Youth pathways agenda**  
2009 >>>

BSL practice, research & policy work foundational education, training and pathway to work.

**NYEB phase 1**  
July 2019-Mar 2021

**NYEB Phase 2**  
April 2021-Mar 2023

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



Brotherhood  
of St Laurence



National Youth  
Employment Body

# System design workshop objectives

**Who:** The system design workshops bring together thought leaders nationally from the employment, industry, training and career systems, as well as different levels of government, who are invested in youth unemployment solutions. The workshops also include experts from the Care, Transport & Logistics and Agriculture & Horticulture sectors.

<i>We begin with</i>	<i>We will explore</i>	<i>We will produce</i>
<b>4 key problems</b>	<b>4 key elements for potential system solutions</b>	<b>Principles and prototypes to inform practice and policy change</b>
Discussing 4 key problems for unemployed young people's pathways to skilled work	Explore solutions grounded in evidence from place-based experience in the NYEB and input from consultations with thought leaders	Developing principles for shaping policy reform and models for testing solutions in place
<ol style="list-style-type: none"> <li>1. Lack of access to <b>meaningful career exploration</b> opportunities for young unemployed people</li> <li>2. Misalignment between <b>entry level qualifications</b> and labour market opportunities</li> <li>3. Training for disadvantaged young people is isolated from <b>real work opportunities</b></li> <li>4. Training products not inclusive of complementary technical and <b>transferable skills</b> needed for the changing nature of work</li> </ol>	<ol style="list-style-type: none"> <li>1. Establishing a <b>meaningful career exploration</b> offer for all unemployed young people</li> <li>2. Endorsing a <b>youth specialist, career start entry pathway</b> for vocational pathways that aligns training with local needs.</li> <li>3. Building place-based industry and employer investment in enabling <b>work-based training and exploration</b>.</li> <li>4. Formalising and funding opportunities for young people to develop <b>transferable skills</b> for work.</li> </ol>	<p>Through these workshops we aim to produce:</p> <ul style="list-style-type: none"> <li>• <b>Principles for systems and policy reform</b> to drive policy reform and system change in national and state/territory responses to youth unemployment</li> <li>• <b>Prototype models of skilled employment pathways</b> to test in the next phase of the NYEB's skills trials in the Care, Transport &amp; Logistics and Agriculture &amp; Horticulture sectors</li> </ul>

*"There's no magic bullet - What's required is a lot of different strategies and awareness of industry" (Training)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



# Drawing on the thought leadership expertise across the sectors

## Pre workshop questions for participants to consider

1. What does the ideal **career** support system for young people look like?
2. How do we ensure that all young people have equitable access to high quality and fit for purpose **training products and pathways**, that lead to entry level pathways?
3. What is the best way to ensure all young people have access to **workplace exploration** as part of their training?
4. How do we ensure that all young people are able to develop **transferrable skills** that are crucial to converting technical skills into jobs?

*“Coordination of this is not simple, in a system that encourages competition; (there is) misalignment between work and training; misalignment between expectations of work; and misalignment between supply and demand.” (Government)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.





# Careers

A lack of access to meaningful career exploration opportunities for young people who are unemployed

## Meaningful careers education is core

**A meaningful careers education offer is core for supporting pathways to decent and secure work for young people who are unemployed.**

In their 2019 joint statement on careers guidance, the **OECD, ILO, UNESCO, European Commission** and **Cedefop** provided evidence that:

- **careers guidance is associated with economic and educational gains**
- **individuals with lower levels of qualifications are much less likely to use career guidance – but are more likely to need it because their jobs are at greater risk of automation.**

## Learnings from NYEB place-based trials of the Skilled Employment Model

**Case loads for employment service providers exploded during the COVID-19 pandemic, and while demand has dropped closer to pre-pandemic levels in 2021, demand from young people remains strong. The formality and regulation of adult focused employment, training and careers service environments can act as an access barrier to young people.**

- “[our] case-load increased by 20,000 jobseekers last year because of covid...organisational capacity across employment and community services was smashed” (*lead agency worker, SA*)
- “for me it was just a bunch of ongoing appointments...and at the end they'd just send me links...that was the only help I got” (*young person, man, Qld*)

## System level observations

**Pre-workshop consultations with though leaders across the training, careers and employment services systems have highlighted:**

- **Responsibility for careers support to young people is unclear, particularly for young people who have disengaged from mainstream schooling and education systems**
- **Quality of careers counselling is uneven**

## The change we are working towards

**A meaningful careers exploration offer for all unemployed young people that enables exposure to and exploration of broad industry opportunities.**

# Training products and pathways

## Misalignment between entry level qualifications and training pathways and labour market opportunities

### Not just any training will do

The COVID-19 pandemic and rising unemployment and underemployment rates for young people is driving a need for adapting the mode and length of training, including a trend towards a stackable, modularised training offer for young people.

In their G20 Training Strategy, the ILO (2010) emphasised a key challenge facing developed countries was to ensure “**the skills of both job entrants and existing workers remain relevant throughout their careers**”. The ILO also called for “**broader access to training at the point of entering the jobs market**” and “**improvements in the relevance and quality of that training**” (ILO 2010, 16)

The OECD has similarly emphasised the need for “**joined up approaches to skills development at the local level**” that involve a broad cross section of partnerships from different local, state and national actors that enable training strategies that are “**balanced across supply and demand for skills**” (OECD 2012)

### Learnings from NYEB place-based trials of the Skilled Employment Model

**While JobTrainer and other priority funding initiatives for training are driving some further uptake of training by unemployed young people, more work is needed to align training curriculum and modes of delivery with opportunities in local community. Evaluation findings from the NYEB Entry to Care Roles trial revealed a mismatch between skills developed in training and expectations in the workplace. It also identified strong enthusiasm from young people and employers for tailored pathways using skill sets.**

“what we were taught didn’t really match up to what we were seeing.” (*young person, woman, NT*)

“these] short courses are a really good idea for those people who don’t really know where they want to go” (*NYEB skills trial participant, woman, Qld*)

“I had no idea [skill set] was a ‘thing’; it was definitely worth my time to see what it’s like in this kind of environment” (*NYEB skills trial participant, man, Qld*)

### System level observations

**Pre-workshop consultations with though leaders across the training, careers and employment services systems have highlighted:**

- Trends towards minimum units of competency required to get into a job e.g. Skillsets/micro-credentials rather than full qualifications
- COVID-19 has accelerated acceptance of flexible, short and stackable units of training that enable young people to start working faster, but still have mobility and pathways into lifelong learning

### The change we are working towards

Youth specialist, entry level vocational pathways that are flexible, aligned to local needs and with clear lines of sight to decent work and further training

## Workplace exploration

Training for disadvantaged young people is isolated from real work opportunities and pathways to employment

### Strong links between training and work are needed

Young people often lack experiences of workplace environments and the professional networks and contacts needed to enable career exploration and to convert training to a job outcome.

Young employees often require higher costs of initial investment by business through work experience on the job training and supervision.

The OECD (2016) in cross sectoral work aimed at addressing the scarring effect of broken youth transitions, identified that **“work-based learning can provide a bridge into careers and its potential benefits are particularly noticeable for youth at risk – those most likely to face difficulties in accessing jobs and learning opportunities”**. (OECD 2016)

### Learnings from NYEB place-based trials of the Skilled Employment Model

**Findings from the evaluation of the NYEB Entry to Care Roles trial highlighted the importance of support for young people in connecting their training with work placement opportunities. Insufficient and under-developed approaches to placement reinforce the siloes between training and work opportunities.**

“they [job services] were stuck in this ‘you gotta do this...or we’re gonna do this’. Just mixed in with older people. They didn’t understand that maybe I didn’t like ‘that’ job, or want to do ‘that’ job. I needed help getting what I wanted” (*young person, man, Qld*)

“this isn’t a ‘regular’ work placement...[we] had to devote 4 already overworked staff to it...it’s more demanding” [the learners younger and less settled] (*employer, NT*)

“we were told we were going to be thrown in the deep end [but] we didn’t even get a chance to experience the wading pool” (*young person, man, Qld*)

“maybe a mentor...so we know what’s supposed to be going on [in the work placement]...I feel if we had someone that was in contact with both them [employer] and us, it would have been a lot better” (*young person, woman, Qld*)

### System level observations

**Pre-workshop consultations with though leaders across the training, careers and employment services systems have highlighted:**

- Workplace learning and exposure needs to be built into all stages of training from beginning to end
- Employers need to be willing to come to the table to co-design how this works
- Supports and mechanisms for access to workplace learning for all young people needed

### The change we are working towards

Widened access to employment-based training and work placement in all entry level training.

## Transferrable skills

Training products that do not reflect the breadth of technical and transferable skills needed for the changing nature of work

### Technical skills are not enough

Technical skills for occupations on their own are not enough to smooth the pathway to work for young people. Pathways to work need to include an opportunity for young people to develop transversal and foundational employability skills that both underpin the development of technical skills and enable the translation of formal occupational training into a job outcome.

In their 2019 Global Framework on Transferable Skills, UNICEF described transferable skills as “the central ‘magic glue,’ connecting, reinforcing, and developing other skills (foundational skills of literacy and numeracy, digital skills and job-specific skills).” (UNICEF 2019, ix)

Similarly, in 2021 the ILO argued that Both transferable skills and technical skills are required by individuals “if they are to become employable, manage their careers in a fast-changing world of work, use digital technology at work and in everyday life, achieve life goals and contribute to their own well-being and that of their community”. (ILO 2021, 27)

### Learnings from NYEB place-based trials of the Skilled Employment Model

A lack of formalisation of transversal skills within training packages leads to inconsistent delivery between and within providers

“Socialization skills are absolutely essential nowadays because there’s more and more personalized and in-home care” (*lead agency manager, Qld*)

### System level observations

Pre-workshop consultations with though leaders across the training, careers and employment services systems have highlighted:  
leaders

Mismatch between expectations of employers and young people in entry level roles

Current curriculum frameworks or modes of training reinforce siloes between types of skills (rather than an integrated offering for technical and ‘soft’ or employability skills)

The presence of an ‘invisible’ curriculum that is informal and unfunded, but plays a key role in delivering work ready young people

### The change we are working towards

A system of training products that adapts to labour market expectations for technical and transferable skills.

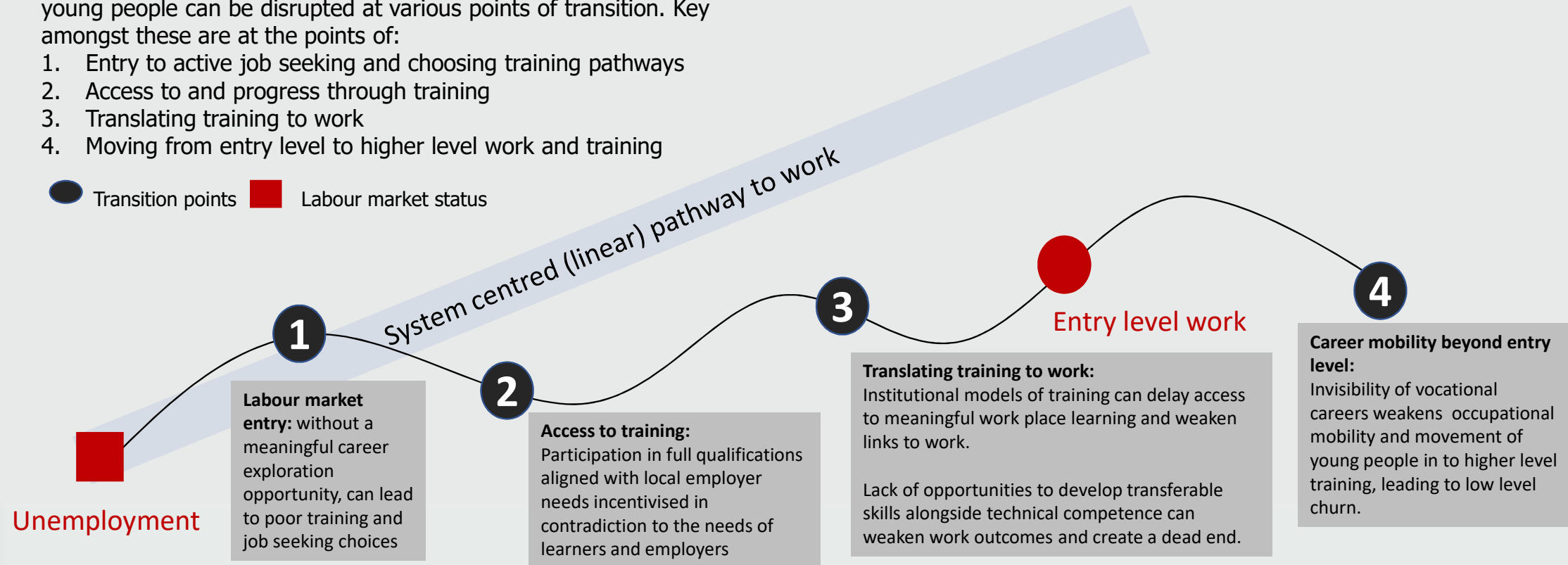
# What do these problems look like for young people?

## Problems of system centred approach to pathways to work

Pathways from unemployment to entry level work for disadvantaged young people can be disrupted at various points of transition. Key amongst these are at the points of:

1. Entry to active job seeking and choosing training pathways
2. Access to and progress through training
3. Translating training to work
4. Moving from entry level to higher level work and training

● Transition points    ■ Labour market status



*“There’s a fear; young people are so worried about making the wrong decision that they make no decision” (Government)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.

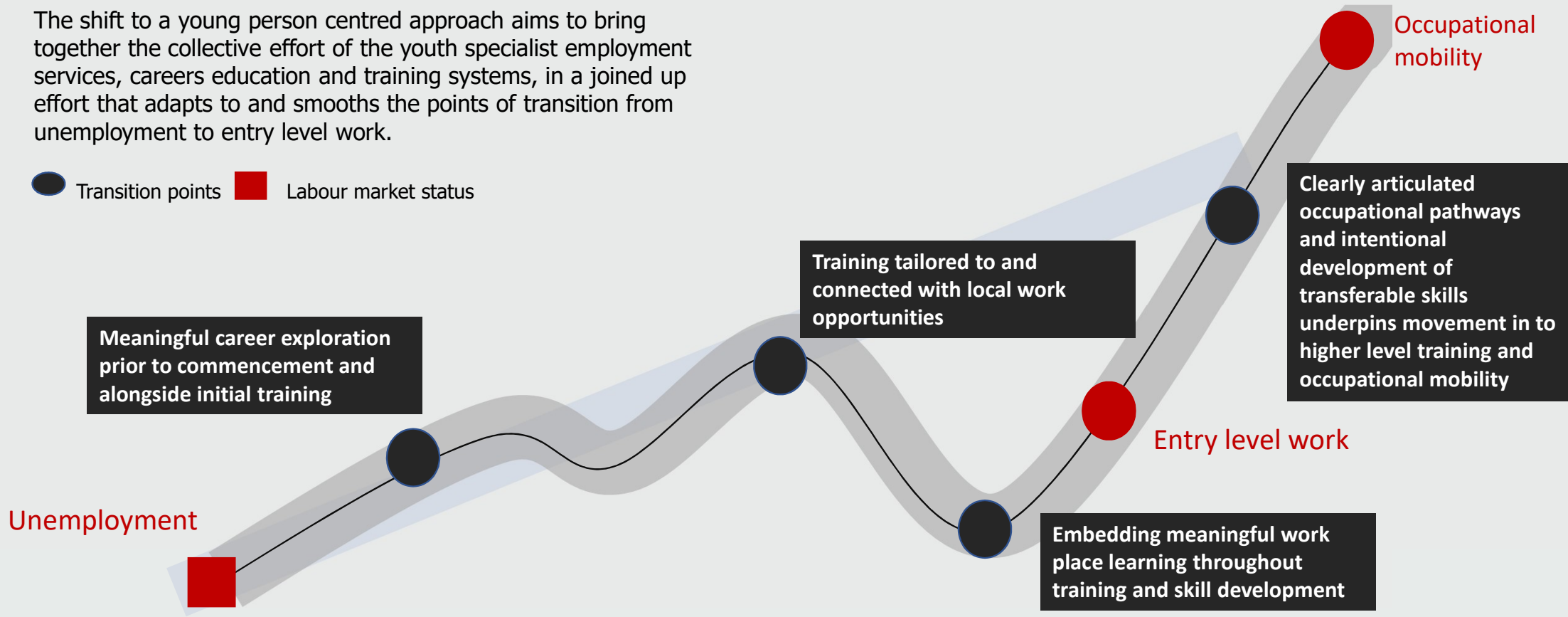


## What is the ambition for strengthening pathways to work for young people?

### The shift to a young person centred approach that sets the foundational for mobility

The shift to a young person centred approach aims to bring together the collective effort of the youth specialist employment services, careers education and training systems, in a joined up effort that adapts to and smooths the points of transition from unemployment to entry level work.

● Transition points ■ Labour market status



*"We are just one stage of the process, they will be learning through life; the concept that life changes, work changes, and you have to be adaptable..." (Careers)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## Consultation participants

In preparation for these workshops we have consulted with a wide range of stakeholders to understand the impact of key structural barriers in their work to enabling entry level work and their view on potential programmatic and policy solutions.

BSL would like to extend thanks to all the individuals and organisations who have generously provided contributions and time to undertake pre workshop consultations which have been invaluable in the development of the System Design workshops and our ongoing work in youth employment including:

- Anglicare
- Australian Centre for Career Education
- Australian Industry Standards
- Boosting the Local Care Workforce
- Brophy
- Careers Advisors Association of NSW & ACT (CAA)
- Careers NSW
- Career Industry Council of Australia (CICA)
- Community Services Industry Alliance (CSIA)
- Dairy Australia
- Department of Education, Skills and Employment
- EduCare
- Federation TAFE and Federation University
- Food and Fibre Board
- Gen Z
- Human Services Skills Organisation (HSSO)
- Indigenous Allied Health Association
- Lyndoch
- MAS National
- Regional Industry Education Partnerships (RIEP)
- Scalzo Foods
- Skills Impact
- SouthWest TAFE
- TAFE Directors Australia
- TAFE NSW
- TAFE QLD
- Training services NSW
- WestVic Dairy
- Wodonga TAFE
- Workskil Australia
- Western Sydney University
- Yourtown
- YouthWorX

*“...we have a responsibility to come up with solutions for people” (Training)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



# Consultation outcomes - System level themes

Themes		Your voice
1	<p>Funding</p> <ul style="list-style-type: none"> <li>Distortion and adverse incentives in the qualifications and employment services market due to funding</li> <li>Funding from governments flows programmatically without joining up across systems, departments or levels of government</li> </ul>	<p>"...(we need to be) funding employers, the support base and the learning institute; so they aren't being set up to fail"</p>
2	<p>Perceptions of young people</p> <ul style="list-style-type: none"> <li>High needs learners and young people experiencing disadvantage and from vulnerable backgrounds are overrepresented in VET</li> <li>The challenges young people face are multifaceted and not experienced uniformly</li> <li>'Deficit' thinking about young people is prevalent</li> <li>The role of mentors can be critical, particularly in supporting young people from disadvantaged or vulnerable backgrounds</li> </ul>	<p>"...it's the personal transformations that have the biggest impact on the students stuck in the system."</p>
3	<p>Skills – foundational, technical and transferrable</p> <ul style="list-style-type: none"> <li>Mismatch between expectations of employers and young people in entry level roles</li> <li>Current curriculum frameworks or modes of training reinforce siloes between technical and transferrable (work readiness/soft) skills</li> <li>The presence of an 'invisible' curriculum in training environments that is informal and unfunded, but plays a key role in delivering work ready young people</li> </ul>	<p>"There is no safety net in VET for students who train and then do not get a job."</p>
4	<p>Role of qualifications</p> <ul style="list-style-type: none"> <li>Trends towards minimum units of competency required to get into a job e.g. Skillsets, rather than full qualifications (both employer and young people)</li> <li>Flexible, short and stackable units of training that enable young people to start working faster but still have mobility and pathways into lifelong learning</li> </ul>	<p>"a positive thing due to COVID is the ability to look at skillsets and micro-credentials, which is helpful, so we might be able to continue and hone it better than what we have"</p>
5	<p>Role of employers</p> <ul style="list-style-type: none"> <li>Employers experience challenges with accessibility to incentives, resourcing constraints, capability and/or capacity to invest time in young people entering the workforce</li> <li>Employers have a crucial role in all intersections of the systems in employing young people</li> </ul>	<p>"We are at the point in the labour market, young people can't get into it, older people can't get around it, we can't fill the vacancies and employers are experiencing severe shortages"</p>
6	<p>Careers</p> <ul style="list-style-type: none"> <li>Responsibility for careers support to young people is unclear, particularly for young people who have disengaged from mainstream schooling and education systems</li> <li>Quality of careers counselling can be uneven</li> <li>Understanding about careers and their importance is not well understood throughout the system</li> </ul>	<p>"Careers will never be fixed until the federal government mandates careers education in schools"</p>
7	<p>Workplace learning</p> <ul style="list-style-type: none"> <li>Workplace learning and exposure needs to be built into all stages of training from beginning to end</li> <li>Employers need to be willing to come to the table to co-design how this works</li> <li>Supports and mechanisms for access to workplace learning for all young people needed</li> </ul>	<p>"there needs to be commitment to gaining work experience opportunities; proper mechanisms, not just dollars, to connect and support (young people) in the workplace"</p>
8	<p>Digital literacy and access</p> <ul style="list-style-type: none"> <li>Assumptions that young people have a high level of digital literacy for work related applications</li> <li>Growing inequity in digital accessibility</li> </ul>	<p>"...(we need to) ensure young people and people generally in the workforce are not held back due to digital literacy"</p>
9	<p>There is no simple solution</p> <ul style="list-style-type: none"> <li>The need for a multi-faceted approach and layered strategy to drive systemic change</li> </ul>	<p>"No magic bullet - What's required is a lot of different strategies and awareness of industry"</p>
10	<p>Non-vocational barriers</p> <ul style="list-style-type: none"> <li>Transport, accommodation, income support, mental health and wellbeing</li> </ul>	<p>Separate streams of work are currently under development at the BSL for these themes, which are out of scope for this discussion, but may form the basis of the next round of workshops</p>



# Consultation outcomes – Care sector specific

## Themes

1	Working conditions	<ul style="list-style-type: none"> <li>• Exposure to the workplace needs to happen earlier</li> <li>• Wages are low – less than retail</li> <li>• Highly casualised workforce and high staff turnover (challenges in forming collective voice)</li> <li>• Transport is a barrier (home care, shift work etc.)</li> </ul>	"...highly casualised workforce make this difficult. Workers need a professional body; it's the owners and managers who are the voice at the moment"
2	How the care sector is defined and perceived	<ul style="list-style-type: none"> <li>• Different barriers to different roles in the sector</li> <li>• The breadth of options within and across the broader care sector are not well understood outside of personal care (aged care and disability care) such as mental health and allied health</li> </ul>	"(the) personal care aspect is the big ticket and cause of anxiety and hindering getting (young people) into the sector"
3	Training products	<ul style="list-style-type: none"> <li>• Disconnect from the minimum qualifications that employers demand, compared to the non-technical skills they need in the workplace for entry level care roles</li> <li>• Stackable skillsets that have a clear pathway to further study or qualifications and mobility across the sector are important to young people</li> </ul>	"Theres a big compliance and technical side, the flipside... is that you have to really like people, if they have the soft skills they can learn the hard skills"
4	Workplace learning	<ul style="list-style-type: none"> <li>• Young people are not prepared for what can be confronting and emotionally charged environments particularly in personal care</li> <li>• Employers also require skill building around working with and engaging young people</li> <li>• Expectations of industry are not necessarily aligned with the profile of young people starting entry level work in the sector</li> </ul>	<p>"In aged care, we need to make sure people get access very early on what it looks like what it smells like; front loading programs with information and real life experience"</p> <p>"The mental shift (of employers) is so critical... throwing someone from a skillset course coming in enthusiastic and then having a poor experience in the workplace is going to end that (pathway)"</p>
5	Career mobility	<ul style="list-style-type: none"> <li>• Pathways and career mobility from an entry level disability or aged care role are not clear</li> <li>• Challenges in upskilling from entry level roles to progress, while trying to earn an income</li> </ul>	"In most caring professions you can only progress by moving away from what you do well – ie into an administrative role, etc."
6	Systems	<ul style="list-style-type: none"> <li>• There are misalignments between federal and jurisdictional responsibilities that create confusion, gaps in funding and administrative burdens</li> </ul>	

*"the NDIS has forced a revolution in care...the sector will become more responsive, person-centred, and [so] it's a good time to replenish the workforce" (Employer)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## Context: Why young people?

- Behind the public narrative of youth unemployment rates returning to pre-COVID levels, underemployment and rates of insecure employment remain high.
- Pathways to secure and skilled work for disadvantaged young people are broken and a significant minority of young Australians are excluded from decent work.
  - **Part-time** work now accounts for more than half (59.8%) of all employment for 15-24 year olds (and almost 2/3 of employment of young women)
  - Almost one in five (18.2%) young people were **underemployed** and wanted to work more hours.
  - A decade of **wage stagnation** and career immobility post GFC shows us that getting 'a job' or 'any job' is not enough to guarantee YP security.
  - What is hidden in the latest youth unemployment data is that not only have we returned to pre-COVID youth unemployment rates, we have also returned to pre-COVID **insecurity, precarity and career stagnation** for another generation of young people.
- Despite sustained government and community sector efforts to address different dimensions of the problem of youth transitions, patterns of attainment, engagement in post-school education and training, and access to secure work remain tied to socioeconomic background.

*“Some students (through the system) don’t develop the skills or don’t have the personal breakthrough that allows them to have the confidence to progress to work” (Training)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## Context: Why focus on the Care Sector, and aged & disability care roles?

8.5% of the Australian economy

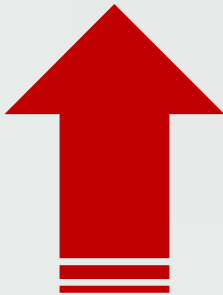
Expected growth of 61% over the next five years.

54,700 more jobs for Aged and Disabled Carers by the end of 2025

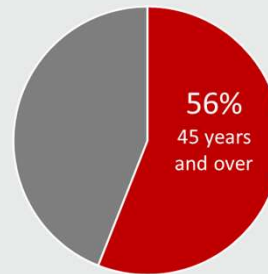
56% of workers in the field are 45 years or older

Underemployment in Health Care and Social Assistance is among the highest of all industries at 11%.

8.7% of Aged Care and Disability workforce are 15-24 years old



+54K  
new jobs



33% of workers are employed full-time

More than half (56.1%) of workforce is 45 and over.

More than one in four (29%) are 55 and over.

*"the sector will become more responsive, person-centred, and [so] it's a good time to replenish the workforce" (Employer)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



## Context: Why now - the opportunity window

The economic disruption of the COVID-19 pandemic has amplified several long-term trends shaping the way young people move through education and work. These long term trends include:

- **The changing world of work:** Global transformations in the nature of work that mark an opportunity for reconfiguring responses to disadvantage
- **Shifting pathways to work:** Disruptions to historical processes for how young people gain entry to occupational and professional careers
- **Misalignment between labour market opportunities and training pathways:** The link between labour market demand and training supply is weakening, with only 27.5% of all VET graduates employed in the occupation associated with their qualification. Rates of young people training in the economy's highest growth sectors such as aged and disability care, transport and logistics, education, and agriculture remain low and in many cases are declining.
- **Stagnated career mobility and wage growth:** A generation of young people in the decade post-GFC have been pushed off a broken career ladder that has seen increased investment in education and training fail to support labour market security and mobility, and real wage growth amongst young people has flatlined.
- **Growing rates of social isolation and mental illness:** The psychological disruption of the pandemic has intensified existing patterns of mental illness and social isolation, with one third of Australian young people in 2020 (34%) reporting high or very high levels of psychological distress, with rates already high (32% in 2018) prior to the pandemic.

*“...COVID-19 has intensified challenges but also created opportunities” (Industry)*

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.



# Policy reform trajectories

- Trajectory of skills, careers and employment system reviews and reforms highlight the need for cross sectoral, stackable and youth specialist approaches.
- Policy reviews on careers, training and employment services are driving policy reforms that are focused on within system remedies but are not addressing gaps between the systems.

Reform trajectories	Example trends emerging from reviews and reforms of the careers, training and employment services systems	What more needs to happen to align the effort across systems
<b>Anchored in local need and opportunities</b>	<ul style="list-style-type: none"> <li>• Core role of <b>industry in driving qualifications development</b> (e.g. .2016 Introduction of SSOs to replace IRCs, DESE Skills Service Organisation pilots)</li> <li>• Alignment of training funding with <b>labour market demand and opportunities</b> through priority subsidised training (e.g. TAFE priority training programs in various states)</li> <li>• Local employer needs driving <b>local workforce solutions</b> (e.g. Establishing in 2020 of the Local Jobs Taskforces)</li> </ul>	Place-based initiatives transactional in nature and not sufficiently aligning youth specialist effort between and across community, training, careers and employment service systems
<b>Responsive to the changing world of work</b>	<ul style="list-style-type: none"> <li>• Emerging systemic <b>endorsement and funding of sub-qualification level products</b> as a mechanism for lining up supply and demand (e.g. micro-credentialing pilot programs in various states)</li> <li>• The importance of <b>forecasting labour demand</b> to inform training delivery (e.g. establishment in 2020 of the National Skills Commission).</li> </ul>	Consistent policy nationally around funding models for sub-qualifications, informed by industry, trainers and employers Tracking and availability of emerging data to understand the impact of sub-qualifications on access to sustainable, decent work, and supporting lifelong learning
<b>Flexible to young people's stage of employment and career development</b>	<ul style="list-style-type: none"> <li>• The launch of the National Careers Strategy (2017), the Future Ready: A student focused National Career Education Strategy (2019), the launch of the National Careers Institute and a range of other state/territory based careers reforms have all acknowledged the need for <b>a stronger careers offer for young Australians.</b></li> <li>• The importance of <b>timely, relevant and meaningful information</b> to shape career decisions and training choices. (e.g. the Establishment in 2019 of the National Skills Commission, the 2017 <i>Real skills for real careers: the VET information strategy</i>, the 2019 <i>Future Ready: A student focused National Career Education Strategy</i>, the 2018 <i>Victorian Transforming career education in Victorian government schools: connecting today's learning with tomorrow's jobs</i>)</li> <li>• Emerging recognition of the tailored <b>youth specialist supports</b> required to enable young people from disadvantaged backgrounds to transition to work (e.g. establishing Transition to Work in 2016, with expansion of the program announced in 2021)</li> </ul>	<p>The establishment by the National Careers Institute of the online and phone based School Leavers Information Kit and the School Leavers Information Service provides access to careers advice and information but is insufficient for addressing the barriers facing disadvantaged young people, who often face multiple barriers and benefit from a more experiential, face to face opportunity to explore career opportunities.</p> <p>Universal access to dedicated youth employment services for all young people, that are also aligned to a system wide, place based approach, focused on long term quality outcomes</p>

“there needs to be some consistency in the policy levers that government use”

The National Youth Employment Body is enabled by the Brotherhood of St Laurence, in partnership with the Paul Ramsay Foundation and the Australian Government. The NYEB is funded by the Paul Ramsay Foundation.

